

### General Assembly

Senate Resolution No.

June Special Session, 2007

LCO No. 10016



Referred to Committee on

Introduced by:

# RESOLUTION OF THE BIPARTISAN COMMITTEE OF REVIEW REPORTING TO THE SENATE CONCERNING SENATOR LOUIS C. DELUCA.

Resolved by the Senate:

#### 1 PREAMBLE

- 2 WHEREAS, on June 4, 2007, Senator Louis C. DeLuca pled guilty to
- 3 the misdemeanor charge of conspiracy to commit threatening in the
- 4 second degree; and
- 5 WHEREAS, Article Third, Section 13 of the constitution of the state
- 6 of Connecticut provides that each house of the General Assembly shall
- 7 determine the rules of its own proceedings, and punish members for
- 8 disorderly conduct, and, with the consent of two-thirds, expel a
- 9 member, but not a second time for the same cause; and shall have the
- 10 powers necessary for a branch of the legislature of a free and
- 11 independent state; and
- 12 WHEREAS, on August 22, 2007, the Senate adopted Senate
- 13 Resolution 200 establishing the Bipartisan Committee of Review to
- 14 make a recommendation to the Senate as to what action it deems

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15	appropriate concerning Senator DeLuca; and
16	WHEREAS, the creation of the Bipartisan Committee of Review
17	marked the first instance in the history of the Senate that such a
18	disciplinary proceeding has been commenced; and
19	WHEREAS, the Bipartisan Committee of Review, to date, has me
20	on seven occasions between August 28, 2007, and November 6, 2007
21	and reviewed all publicly available information heretofore provided to
22	it about the events leading up to Senator DeLuca's guilty plea on the
23	misdemeanor charge of conspiracy to commit threatening in the
24	second degree; and
25	WHEREAS, the Bipartisan Committee of Review offered Senator
26	DeLuca the opportunity to offer a statement and answer questions
27	posed by Committee members and Senator DeLuca appeared before
28	the Committee on October 15, 2007; and
29	WHEREAS, due to the unprecedented nature of such disciplinary
30	proceeding, the Bipartisan Committee of Review has reviewed
31	disciplinary proceedings undertaken by other state legislatures and the
32	United States Congress concerning their respective members; and
33	WHEREAS, no such disciplinary proceeding reviewed by the
34	Committee presented facts similar to the unique set of facts presented
35	in this instance; and
36	WHEREAS, in determining whether to recommend disciplinary
37	action be taken against Senator DeLuca, the Bipartisan Committee of
38	Review gave primary consideration to the following three factors: (1)
39	The legal classification of the conduct engaged in by the public official
<b>4</b> 0	(2) whether the conduct engaged in was related to public office, and (3)
41	whether such conduct eroded the public trust vested in public officials
42	and

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PRELIMINARY FINDINGS

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- WHEREAS, the Bipartisan Committee of Review has made the following preliminary findings:
- 46 (1) On April 5, 2005, Senator DeLuca met with James Galante.
- 47 During Senator DeLuca's sworn testimony to the Bipartisan Committee
- of Review he stated that at the time of his meeting with Mr. Galante he
- 49 believed Mr. Galante was on the fringes of organized crime;
- 50 (2) Senator DeLuca indicated to James Galante that he wanted
- 51 Galante to have someone "pay a visit" to his granddaughter's husband.
- 52 During Senator DeLuca's sworn testimony to the Committee he stated
- 53 that he asked Mr. Galante to have someone "pay a visit" to his
- 54 granddaughter's husband because he believed his granddaughter's
- 55 husband was physically abusive toward his granddaughter;
- (3) In June, 2006, James Galante was indicted by the U.S. Attorney
- 57 for involvement in an alleged racketeering scheme;
- 58 (4) On June 10, 2006, Governor Rell proposed to establish a new
- 59 state authority to regulate trash hauling to keep organized crime and
- 60 corruption out of the industry;
- 61 (5) On September 5, 2006, and September 7, 2006, Senator DeLuca
- 62 met with an individual whom he believed was an associate of James
- 63 Galante but who was actually a federal undercover agent;
- 64 (6) Senator DeLuca told the undercover agent that "anytime James
- 65 Galante needs anything, anything within my power, that I can do, I
- 66 will do.";
- 67 (7) Senator DeLuca told the undercover agent "I'll keep my eyes
- 68 open. And understand that anything that could hurt James Galante, I'll
- 69 try to blunt it as best I can.";
- 70 (8) At the time that Senator DeLuca made such offer to use the
- 71 powers of his office in furtherance of James Galante's interests, Senator
- 72 DeLuca knew that James Galante had recently been indicted for

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- 73 criminal activity in connection with his trash hauling business;
- 74 (9) During the September 5, 2006, meeting between Senator DeLuca
- 75 and the undercover agent, the undercover agent suggested to Senator
- 76 DeLuca that he lie to the FBI concerning the reason why he met with
- 77 James Galante. Specifically, the undercover agent told Senator DeLuca
- 78 that he should tell the FBI that the meeting with Mr. Galante was about
- 79 employment;
- 80 (10) On September 7, 2006, Senator DeLuca did lie to FBI agents
- 81 concerning the reason for his April 5, 2005, meeting with James
- 82 Galante;
- 83 (11) During the September 7, 2006, meeting between Senator
- 84 DeLuca and the undercover agent, Senator DeLuca was offered a bribe
- 85 of five thousand dollars. Senator DeLuca did not accept the bribe but
- 86 he failed to report the offer of such bribe to any law enforcement
- 87 agency;
- 88 (12) On September 21, 2006, Senator DeLuca admitted that he lied to
- 89 the FBI on September 7, 2006, when he was asked about the reason for
- 90 his April 5, 2005, meeting with James Galante;
- 91 (13) On June 4, 2007, Senator DeLuca pled guilty to the
- 92 misdemeanor charge of conspiracy to commit threatening in the
- 93 second degree. As part of Senator DeLuca's plea agreement, the federal
- 94 government agreed not to indict Senator DeLuca on any additional
- 95 charges arising out of their investigation. The federal authorities
- 96 agreed to not indict Senator DeLuca for his comments to the FBI agent
- 97 in September, 2006, for any actions taken to injure or threaten the
- 98 target of this matter;
- 99 (14) When Senator DeLuca appeared before the Bipartisan
- 100 Committee of Review on October 15, 2007, he refused to answer
- 101 Committee members' questions under oath. On October 24, 2007,
- 102 Senator DeLuca submitted an affidavit to the Committee attesting to

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- the truth and accuracy of the statements and answers provided to the Committee on October 15, 2007. On October 30, 2007, Senator DeLuca submitted an affidavit to the Committee attesting to the truth and accuracy of his answers to the October 24, 2007, written questions submitted to him by Committee members;
- (15) Although Senator DeLuca sought James Galante's assistance with what Senator DeLuca considered to be a "personal family matter", Senator DeLuca told Committee members that James Galante was not a close acquaintance and that he didn't know if Mr. Galante would have agreed to meet with him if he was not a state senator;
- 113 (16) Senator DeLuca has failed to cooperate fully with the Bipartisan 114 Committee of Review by not providing the Committee with tape 115 recordings of the conversations that he had with the undercover agent 116 and that are in the possession of his attorney. Senator DeLuca also has 117 refused to provide the Committee with an unredacted transcript of 118 such tape-recorded conversations; and
- 119 (17) On November 5, 2007, Senator DeLuca's attorney sent the 120 Bipartisan Committee of Review a letter indicating that such tape 121 recordings contain exculpatory evidence concerning the bribe offered 122 to Senator DeLuca. Such evidence has not been presented to the 123 Committee for its review; and

## 124 <u>CONCLUSIONS</u>

- WHEREAS, the Bipartisan Committee of Review has determined that it would be unprecedented for the Senate to remove a duly elected senator from office during the course of the term for which he was elected without exhausting all available avenues for relevant information; and
- WHEREAS, the Bipartisan Committee of Review has determined that Senator DeLuca's actions, described herein, have violated the public trust that is vested in public officials; and

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WHEREAS, the Bipartisan Committee of Review has determined that such actions by Senator DeLuca have brought dishonor on his office and the institution of the state Senate; and

WHEREAS, the Bipartisan Committee of Review has determined that the totality of Senator DeLuca's actions have had a significant and negative effect on the public's confidence in state government and, in particular, the state Senate; and

WHEREAS, the Bipartisan Committee of Review has determined that Senator DeLuca's failure to provide the Committee with the tape recordings of his meetings with the undercover agent impedes the Committee from being able to determine whether Senator DeLuca's continued service would compromise the integrity of the state Senate in the future; and

WHEREAS, the Bipartisan Committee of Review has determined that knowing the complete content of the tape recordings that memorialize the conduct and intent of Senator DeLuca which are the focus of the instant disciplinary proceeding would be of major importance to the Committee in the discharge of its responsibilities.

## **RECOMMENDATION**

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NOW, THEREFORE, BE IT RESOLVED by the Senate that the Bipartisan Committee of Review be granted subpoena power pursuant to sections 8 and 9 of Senate Resolution 200 and sections 8 and 9 of the procedures of the Committee and be given a reasonable amount of time to exercise such power and make final recommendation to the Senate. Failure to comply with a subpoena issued by the Bipartisan Committee of Review within fifteen days of its issuance shall be deemed to represent noncooperation with the Committee and an undermining of the public trust.

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